## RUSSELL COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

June 30, 2006

Peak & Gerdes, LLP Certified Public Accountants 1051 Office Park Road West Des Moines, IA 50265

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# Officials

<u>NAME</u>	<u>TITLE</u>	EXPIRES
	Board of Education	
	(Before September, 2005 Election)	
Ken Burger	President	2007
Duane Bedford	Vice-President	2006
Mike Holmes	Board Member	2005
Anita Duckworth	Board Member	2005
Jacque Chester	Board Member	2007
	Board of Education	
	(After September, 2005 Election)	
Ken Burger	President	2007
Duane Bedford	Vice-President	2006
Mike Holmes	Board Member	2008
Anita Duckworth	Board Member	2008
Jacque Chester	Board Member	2007
	School Officials	
Robert McCurdy	Superintendent	2006
Kathy Mills	District Secretary and Treasurer	2006
Paul Goldsmith	Attorney	2006
Sue Seitz	Attorney	2006

## PEAK & GERDES, LLP CERTIFIED PUBLIC ACCOUNTANTS 1051 OFFICE PARK ROAD WEST DES MOINES, IOWA 50265

 $(51\overline{5})\overline{277-3077}$ 

## Independent Auditor's Report

To the Board of Education of Russell Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Russell Community School District, Russell, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Russell Community School District at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U. S. generally accepted accounting principals.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 4, 2006 on our consideration of Russell Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 16 and 39 through 41 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Russell Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2005 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Peak & Gerdes, LLP Certified Public Accountants

August 4, 2006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Russell Community School District provides this Management Discussion and Analysis of its financial statements. This narrative overview and analysis of district financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2006 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$1,655,119 in fiscal 2005 to \$1,785,631 in fiscal 2006, while General Fund expenditures increased from \$1,693,216 in fiscal 2005 to \$1,784,570 in fiscal 2006. The District's General Fund balance increased from a deficit of (\$122,414) in fiscal 2005 to a deficit of (\$121,353) in fiscal 2006, a 1% increase.
- The increase in General Fund revenues was due to an increase in property taxes paid by the property owners in the District, and an increase in state aid. However, this increase in revenue was offset by a related increase in the cost of salary and benefits. Another factor for the increase in General Fund expenditures is the increasing cost of open enrollment out payments. The result is that the General Fund basically broke even in fiscal 2006. However, we still have a large negative balance in the General Fund due to prior years deficit spending.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Russell Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how government services were financed in the short term as well as what remains for future spending. Fund financial statements report Russell Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The proprietary fund financial statements offer short-term and long-term financial information about activities the District operates like a business. In Russell Community School District, the school nutrition program operations are the only enterprise reported as a proprietary fund.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the non-major funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

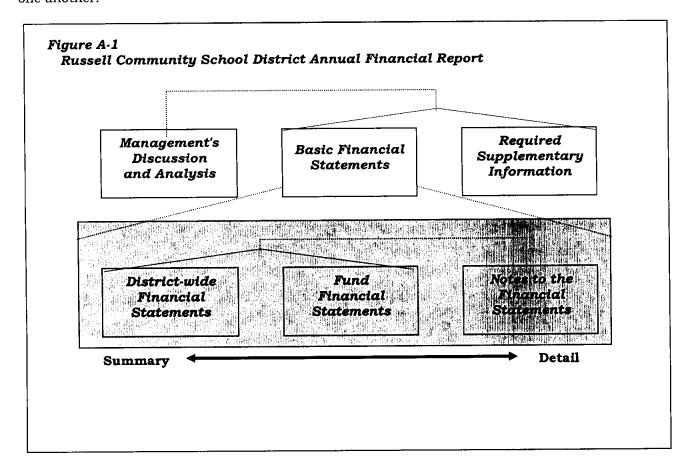


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

	Government-wide	Fund Statements				
	Statements	Governmental Funds	Proprietary Funds			
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services			
Required financial statements	<ul> <li>Statement of net assets</li> <li>Statement of activities</li> </ul>	Balance sheet     Statement of revenues, expenditures and changes in fund balances	<ul> <li>Statement of net assets</li> <li>Statement of revenues, expenses and changes in fund net assets</li> <li>Statement of cash flows</li> </ul>			
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus			
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long- term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long- term			
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid			

## REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are

one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has two kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net assets at June 30, 2006 compared to June 30, 2005.

		Figure A-3 Combined Statement of Net Assets (Expressed in Thousands)								
	Governmental Activities June 30,		Business type Activities June 30,		Total District June 30,		Total Change June 30,			
		2006	2005	2006	2005	2006	2005	2006-2005		
Current and other assets	\$	1,423	1,340	25	29	1,448	1,369	5.8%		
Capital assets		219	230	5	5_	224	235	-4.7%		
Total assets		1,642	1,570	30	34	1,672	1,604	4.2%		
Long-term liabilities		25	31	-	-	25	31	-19.4%		
Other liabilities		1,259	1,284	1		1,260	1,284	-1.9%		
Total liabilities		1,284	1,315	1		1,285	1,315	-2.3%		
Net assets										
Invested in capital assets										
net of related debt		387	287	5	5	392	292	34.2%		
Restricted		56	40	-	-	56	40	40.0%		
Unrestricted		(85)	(72)	24	29	(61)	(43)	-41.9%		
Total net assets	\$	358	255	29	34	387	289	33.9%		

The District's combined net assets increased by nearly 33.9%, or approximately \$98,000, over the prior year. The largest portion of the District's net assets is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased approximately \$16,000, or 40% over the prior year. The increase was primarily a result of an increase in the net assets of the Management Levy and Physical Plant and Equipment Levy Funds.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased approximately \$18,000, or 42%. This reduction in unrestricted net assets was a result of the District using carryover fund balances to meet its financial obligations during the year.

Figure A-4 shows the change in net assets for the year ended June 30, 2006.

	Figure A-4 Changes in Net Assets (Expressed in Thousands)									
	Govern	nmental	Busine	ss type	Tot	al	Total			
		ivities	Activ		Dist		Change			
Devenue	2006	2005	2006	2005	2006	2005	2005-2006			
Revenues:										
Program revenues: Charges for service	\$ 90	91	22	22	112	113	-0.9%			
Operating grants, contributions	φ 90	91	22	42	112	110	0.370			
and restricted interest	308	355	44	44	352	399	-11.8%			
Capital grants, contributions	000	000	• •							
and restricted interest	14	_	_	_	14	_	100.0%			
General revenues:										
Property tax	539	541	-	-	539	541	-0.4%			
Income surtax	57	52	_	· •	57	52	9.6%			
Local option sales and service tax	103	88	-	-	103	88	17.0%			
Unrestricted state grants	875	740	-	-	875	740	18.2%			
Unrestricted investment earnings	25	; 9	-	-	25	9	177.8%			
Other	13	10	-	-	13	10	30.0%			
Total revenues	2,024	1,886	66	66	2,090	1,952	7.1%			
Program expenses:										
Governmental activities:										
Instruction	1,335	1,272	-	-	1,335	1,272	5.0%			
Support services	499	464	-	-	499	464	7.5%			
Non-instructional programs		-	71	65	71	65	9.2%			
Other expenses	87	76		<u>-</u>	87	76	14.4%			
Total expenses	1,921	1,812	71	65	1,992	1,877	6.1%			
Change in net assets	\$ 103	3 74	(5)	1	98	75	30.7%			

In fiscal 2006, property tax and unrestricted state grants account for 69.89% of the revenue from governmental activities while charges for service and operating grants and contributions account for 100% of the revenue from the business type activities.

The Districts total revenues were approximately \$2.1 million of which \$2.0 million was for governmental activities and approximately \$66,000 was for business type activities.

As shown in figure A-4, the District as a whole experienced a 7.1% increase in revenues and a 6.1% increase in expenses. Unrestricted state grants increased approximately \$135,000 and local option sales and service tax increased approximately \$15,000. The increase in expenses was primarily due to increased cost of salary and benefits and open enrollment out payments.

#### **Governmental Activities**

Revenues for governmental activities were \$2,024,058 and expenses were \$1,920,677. During the year, the District was able to increase fund balance by \$103,381.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

	•	Figure A-5 Total and Net Cost of Governmental Activities (Expressed in Thousands)						
		Tota	l Cost of Ser	vices	Net	Cost of Serv	лices	
	-	2006	2005	Change 2005-2006	2006	2005	Change 2005-2006	
Instruction	\$	1,335	1,272	5.0%	1,001	883	13.4%	
Support services		499	464	7.5%	499	464	7.5%	
Non-instructional programs		-	-	0.0%	-	-	0.0%	
Other expenses		87	76	14.4%	9	19	-52.6%	
Totals	\$	1,921	1,812	6.0%	1,509	1,366	10.5%	

- The cost financed by users of the District's programs was \$90,472.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$307,733.
- The net cost of governmental activities was financed with \$699,016 in property and other tax, including local option sales and services tax, and \$874,785 in unrestricted state grants.

#### **Business Type Activities**

Revenues for business type activities were \$65,360 representing no net change over the prior year while expenses totaled \$70,388, a 9.2% increase over the prior year. The District's business type activities include the School Nutrition Fund. Revenues for these activities were comprised of charges for service, federal and state reimbursements and investment income.

During the year ended June 30, 2006, the District kept its meal prices the same, but rising costs caused us to deficit spend in fiscal 2006.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, Russell Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$114,737, well above last year's ending fund balances of \$6,234. The primary reason for the increase was the monies received into the Capital Projects Fund.

## Governmental Fund Highlights

- The District's General Fund financial position is the result of many factors. The General Fund basically broke even in fiscal 2006. However, the General Fund still has a large negative balance due to prior years deficit spending.
- The General Fund balance increased from (\$122,414) to (\$121,353), due in part to the District attempting to hold the line on expenses to avoid current year deficit spending.
- The Physical Plant and Equipment Levy (PPEL) Fund balance decreased from \$16,975 in fiscal 2005 to \$16,279 in fiscal 2006. While revenues remained approximately the same, the District increased spending from the PPEL to decrease the financial condition of the fund.
- The District passed the Local Option Sales Tax in fiscal 2004 and started receiving revenue in fiscal 2005. Revenue for the year was \$103,790 with expenditures of \$0.

#### **Proprietary Fund Highlights**

School Nutrition Fund net assets decreased from \$34,492 at June 30, 2005 to \$29,464 at June 30, 2006, representing an decrease of approximately 15% due primarily to increased costs incurred by the District.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Russell Community School District amended its annual budget one time to reflect costs to the District which were not budgeted for on the original budget.

The District's receipts were \$76,350 more than budgeted receipts, a variance of 4%. The most significant variance resulted from the District receiving more in local sales tax monies than originally anticipated.

Total disbursements were less than budgeted, due to the Districts budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practices, the certified budget was exceeded in the instruction functional area due to the timing of disbursements paid at year-end without sufficient time to amend the certified budget.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2006, the District had invested \$244,000, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net decrease of 4.7% from last year. More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation expense for the year was \$26,335.

The original cost of the District's capital assets was \$680,000. Governmental funds account for \$644,000, with the remainder of \$36,000 accounted for in the Proprietary, School Nutrition Fund.

During the year, the major increases in assets were the costs incurred to perform building repairs.

	Figure A-6 Capital Assets, net of Depreciation (Expressed in Thousands)								
	Governmental Activities June 30,		Business type Activities June 30,		Total District June 30,		Total Change June 30,		
		006	2005	2006	2005	2006	2005	2005-2006	
Land Buildings	\$	38 75	38 79	-	-	38 75	38 79	0.0% -5.1%	
Improvements other than buildings Furniture and equipment		63 43	56 57	5	5	63 48	56 62	12.5% -22.6%	
Totals	\$	219	230	5	5	224	235	-4.7%	

#### Long-Term Debt

At June 30, 2006, the District had \$24,537 in capitalized lease obligations outstanding. This represents a decrease of approximately 19.4% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

	Figure A-7 Outstanding Long-term Obligations (Expressed in Thousands)				
		Total		Total	
		District	****	Change	
	'	June 30,		June 30,	
		2006	2005	2005-2006	
Capitalized lease obligations	\$	25	31	-19.4%	
Totals	\$	25	31	-19.4%	

## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- Lucas and Wayne Counties are in an economic bind, fewer births, and fewer farm homes with school age children. Put together with higher academic expectations, teacher shortage areas, higher teacher pay and the high number of students who walk away with district funds because of open enrollment, which needs to be addressed very soon.
- The District has been given some help by the School Budget Review Committee. That help will be gone fiscal 2008. The Board of Education must address this issue soon.
- The District has experienced declining enrollment for the past several years, it looks like that this trend will continue.
- Open enrollment out payments will counteract any increase in revenues for fiscal year 2007. Future reduction in expenditures must come from having less staff. This can be done with staff reductions and whole grade sharing of grades 9-12.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kathy Mills, District Secretary/Treasurer, Russell Community School District, 410 East Smith, Russell, Iowa, 50238.

**Basic Financial Statements** 

## Exhibit A

## Statement of Net Assets

June 30, 2006

	Governmen	ital Business Type	<del></del>	
	Activities		Total	
		<del>, ,</del>	······································	
Assets				
Cash and cash equivalents:				
ISCAP	\$ 496,0	)77 -	496,077	
Other	202,9	905 19,667	222,572	
Receivables:		•	·	
Property tax:				
Delinquent	15,2	292 -	15,292	
Succeeding year	585,3		585,367	
Accrued interest:			,	
ISCAP	3.0	269 -	3,269	
Due from other funds	•	544 -	544	
Due from other governments	119,1		120,661	
Inventories	112,1	- 4,243	4,243	
Capital assets, net of accumulated		- 4,243	4,243	
depreciation	219,3	346 4,622	222.069	
•			223,968	
Total assets	1,641,9	985 30,008	1,671,993	
Liabilities				
Accounts payable	6.3	753 -	6,753	
Excess of warrants issued over bank balance	36,5		36,529	
Salaries and benefits payable	126,9		126,990	
Due to other funds	120,	- 544	544	
Accrued interest payable	(	953 -	953	
Other liabilities		561 -	3,561	
	J,.	-	3,301	
Deferred revenue - succeeding year	505 1	267	505 277	
property tax	585,3		585,367	
ISCAP warrants payable	496,0		496,000	
ISCAP accrued interest payable	2,8	-	2,854	
Long-term liabilities:				
Portion due within one year:				
Capitalized lease obligations	5,6	-	5,655	
Portion due after one year:				
Capitalized lease obligations	18,8		18,882	
Total liabilities	1,283,5	544 544	1,284,088	
Net assets				
	207 1	156 4.622	201.779	
Invested in capital assets, net of related debt	387,1	156 4,622	391,778	
Restricted for:	(4	205	(225)	
Management levy	•	325) -	(325)	
Physical plant and equipment levy	28,7		28,741	
Other special revenue purposes	27,7		27,789	
Unrestricted	(84,9	920) 24,842	(60,078)	
Total net assets	\$ 358,4	141 29,464	387,905	

#### Statement of Activities

#### Year ended June 30, 2006

				Revenues
			Operating	
			Grants,	
		<b>CI</b> 0	Contributions and	Capital Grants,
		Charges for	Restricted	Contributions and
Functions / Programs	Expenses	Service	Interest	Restricted Interest
Governmental activities:				
Instruction:				
	f 011.17/	24.114	100 100	
Regular instruction	\$ 911,176	34,114	123,402	-
Special instruction Other instruction	163,978	-	108,423	-
Other instruction	259,278	56,343	11,194	•
6	1,334,432	90,457	243,019	
Support services:				
Student services	12,166	•	•	-
Instructional staff services	37,538	-	-	-
Administration services	241,982	-	-	-
Operation and maintenance of plant services	147,991	15	•	-
Transportation services	59,162			
	498,839	15		
Non-instructional programs	152		-	•
Other expenditures:				
Facilities acquisition	13,367		_	13,803
Long-term debt interest	1,584	_	_	,
AEA flowthrough	64,714	-	64,714	_
Depreciation (unallocated)*	7,589	-	-	-
,	87,254		64,714	13,803
Total governmental activities	1,920,677	90,472	307,733	13,803
Business type activities:				
Non-instructional programs:				
Food service operations	70,388	21,563	43,738	
Total	\$ 1,991,065	112,035	351,471	13,803

## General Revenues:

Property tax levied for:

General purposes

Capital outlay

Income surtax

Local option sales and services tax

Unrestricted state grants

Unrestricted investment earnings

Other

Total general revenues

Change in net assets

Net assets beginning of year

Net assets end of year

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expenses of the various programs

# Net (Expense) Revenue and Changes in Net Assets

G	overnmental Activities	Business Type Activities	Total
	Activities	Activities	Total
	(753,660)	-	(753,660)
	(55,555)	-	(55,555)
	(191,741)	-	(191,741)
	(1,000,956)	-	(1,000,956)
	(12,166)	-	(12,166)
	(37,538)	-	(37,538)
	(241,982)	-	(241,982)
	(147,976)	-	(147,976)
	(59,162)	-	(59,162)
	(498,824)	-	(498,824)
	(152)	<del></del>	(152)
	436	-	436
	(1,584)	-	(1,584)
	- (7.590)	-	(7.590)
	(7,589) (8,737)	-	(7,589)
	(8,737)	•	(8,737)
	(1,508,669)	-	(1,508,669)
	-	(5,087)	(5,087)
	(1,508,669)	(5,087)	(1,513,756)
\$	529,598	-	529,598
	9,264	-	9,264
	56,739	-	56,739
	103,415	-	103,415
	874,785	-	874,785
	24,967	59	25,026
	13,282	-	13,282
	1,612,050	59	1,612,109
	103,381	(5,028)	98,353
	255,060	34,492	289,552
\$	358,441	29,464	387,905

## Balance Sheet Governmental Funds

June 30, 2006

	Nonmajor				
•			Capital	Special	
		General	Projects	Revenue	Total
Assets					
Cash and pooled investments:					
ISCAP	\$	496,077	-	-	496,077
Other		-	141,566	61,339	202,905
Receivables:					
Property tax:					
Delinquent		13,888	-	1,404	15,292
Succeeding year		521,309	-	64,058	585,367
Accrued interest:					
ISCAP		3,269	-	-	3,269
Due from other funds		20,557	85	2,475	23,117
Due from other governments		53,135	50,696	15,354	119,185
Total assets	\$	1,108,235	192,347	144,630	1,445,212
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	\$	2,399	-	4,354	6,753
Excess of warrants issued over					
bank balance		36,529	-	-	36,529
Salaries and benefits payable		126,990	-	-	126,990
Due to other funds		2,560	-	20,013	22,573
Other liabilities		3,561	-	-	3,561
ISCAP warrants payable		496,000	-	-	496,000
ISCAP accrued interest payable		2,854	_	-	2,854
Deferred revenue:		501.000		C 1 0 5 0	
Succeeding year property tax		521,309	-	64,058	585,367
Other		37,386	<del>-</del>	12,462	49,848
Total liabilities	····	1,229,588	<del>-</del>	100,887	1,330,475
Fund balances:					
Unreserved		(121,353)	192,347	43,743	114,737
Total fund balances		(121,353)	192,347	43,743	114,737
Total liabilities and fund balances	_\$	1,108,235	192,347	144,630	1,445,212

Exhibit D

# Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2006

Total fund balances of governmental funds (page 21)	\$ 114,737
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not	
financial resources and, therefore, are not reported as	
assets in the governmental funds.	219,346
Other long-term assets are not available to pay current	
period expenditures and, therefore, are deferred in the	
governmental funds.	49,848
Accrued interest payable on long-term liabialities is not	
due and payable in the current period and, therefore, is	
not reported as a liability in the governmental funds.	(953)
	()
Long-term liabilities, including capitalized lease obligations,	
are not due and payable in the current period and,	
therefore, are not reported in the funds.	 (24,537)
Net assets of governmental activities (page 18)	\$ 358,441

Exhibit E

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2006

				Nonmajor Governmental	
		General	Capital Projects	Funds	Total
Revenues:					
Local sources:					
Local tax	\$	530,322	103,790	64,858	698,970
Tuition	•	33,870	-	01,050	33,870
Other		30,281	-	70,146	100,427
Intermediate sources		68	_	•	68
State sources		1,051,746		8	1,051,754
Federal sources		139,344	-	•	139,344
Total revenues		1,785,631	103,790	135,012	2,024,433
Expenditures:					
Current:					
Instruction:					
Regular instruction		904,807	-	6,369	911,176
Special instruction		163,399	-	579	163,978
Other instruction		198,289	-	60,560	258,849
		1,266,495	-	67,508	1,334,003
Support services:					
Student services		12,101	•	65	12,166
Instructional staff services		37,395	-	143	37,538
Administration services		234,828	-	6,636	241,464
Operation and maintenance of plant services		130,067	-	19,526	149,593
Transportation services		38,970	-	4,502	43,472
		453,361		30,872	484,233
Non-instructional programs		-	<u>-</u>	152	152
Other expenditures:					
Facilities acquisition		-	-	25,836	25,836
Long-term debt:			-		
Principal		-	-	6,361	6,361
Interest and fiscal charges		-	-	631	631
AEA flowthrough		64,714	-	-	64,714
		64,714	-	32,828	97,542
Total expenditures		1,784,570		131,360	1,915,930
Excess of revenues over expenditures		1,061	103,790	3,652	108,503
Other financing sources (uses):					
Operating transfers in			•	6,992	6,992
Operating transfers out		-	-	(6,992)	(6,992)
Total other financing sources (uses)			-	•	-
Net change in fund balances		1,061	103,790	3,652	108,503
Fund balances beginning of year		(122,414)	88,557	40,091	6,234
Fund balances end of year	\$	(121,353)	192,347	43,743	114,737

Exhibit F

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2006

Net change in fund balances - total governmental funds (page 2	Net change in	fund balances	total governmental	funds (page	23)
--	---------------	---------------	--------------------	-------------	-----

\$ 108,503

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlay expenditures was less than depreciation expense in the current year, as follows:

Expenditures for capital assets Depreciation expense	\$ 15,469 (25,624) (10,155)
Because some revenues will not be collected for several months after the District's year end, they are not considered available resources and are deferred in the governmental funds.	(375)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year issues were less than repayments, as follows:	
Issued Repaid	- 6,361 6,361
Interest on long-term debt in the Statement of Activities differs from	<u> </u>

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.

(953)

Change in net assets of governmental activities (page 20)

\$ 103,381

Exhibit G

# Statement of Net Assets Proprietary Fund

June 30, 2006

	School Nutrition
Assets	
Cash and cash equivalents	\$ 19,667
Due from other governments	1,476
Inventories	4,243
Capital assets, net of accumulated depreciation	4,622
Total assets	30,008
Liabilities	
Due to other funds	544
Total liabilities	544
Net Assets	
Invested in capital assets, net of related debt	4,622
Unrestricted	24,842
Total net assets	\$ 29,464

Exhibit H

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

# Year ended June 30, 2006

	School Nutrition
Operating revenues:	
Local sources:	
Charges for service	\$ 21,563
Operating expenses:	
Non-instructional programs:	
Food service programs:	
Salaries	21,693
Benefits	10,110
Purchased services	970
Supplies	36,904
Depreciation	711
Total operating expenses	70,388
Operating loss	(48,825)
Non-operating revenues:	
State sources	918
Federal sources	42,820
Interest income	59
Total non-operating revenues	43,797
Net loss	(5,028)
Net assets beginning of year	34,492
Net assets end of year	\$ 29,464

Exhibit I

## Statement of Cash Flows Proprietary Fund

## Year ended June 30, 2006

	School
	Nutrition
Cash flows from operating activities:	
Cash received from sale of lunches and breakfasts	\$ 21,563
Cash payments to employees for services	(21,693)
Cash payments to suppliers for goods and services	(43,485)
Net cash used by operating activities	(43,615)
Cash flows from non-capital financing activities:	
State grants received	918
Federal grants received	38,740
Net cash provided by non-capital financing activities	39,658
Cash flows from capital and related financing activities:	
Acquisition of capital assets	
Cash flows from investing activities:	
Interest on investments	59
Net (decrease) in cash and cash equivalents	(3,898)
Cash and cash equivalents at beginning of year	23,565
Cash and cash equivalents at end of year	\$ 19,667
Reconciliation of operating loss to net cash used by operating activities:	
Operating loss	\$ (48,825)
Adjustments to reconcile operating loss to net cash used by	
operating activities:	
Commodities used	2,604
Depreciation	711
Decrease in due from other funds	1,077
Decrease in inventories	274
Increase in due to other funds	544
Net cash used by operating activities	\$ (43,615)

# Non-cash investing, capital and financing activities:

During the year ended June 30, 2006, the District received \$2,604 of federal commodities.

#### Notes to Financial Statements

June 30, 2006

#### (1) Summary of Significant Accounting Policies

Russell Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the City of Russell, Iowa, and the predominate agricultural territory of Lucas, Monroe, and Wayne Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Russell Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Russell Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in jointly governed organizations which provide services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Lucas, Monroe, and Wayne County Assessor's Conference Board.

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This Fund is used to account for the food service operations of the District.

## C. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities, and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out

in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 1/2% per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2005.

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment, are reported in applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount		
Land	\$ 2,000		
Buildings	10,000		
Improvements other than buildings	10,000		
Furniture and equipment:			
School Nutrition Fund equipment	500		
Other furniture and equipment	2,500		

Capital assets are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period.

Deferred revenue in the governmental fund financial statements represents the amount of assets that have not been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds, as well as property tax receivable, and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Compensated Absences</u> – District employees accumulate vacation time; however, the unused amounts are not paid at termination, death or retirement. Consequently, no accrual is made in the financial statements for compensated absences.

<u>Long-term liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. At June 30, 2006, the District had no reservations of fund balance.

Restricted Net Assets – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, disbursements in the instruction functional area exceeded the amounts budgeted.

## (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2006, the District had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3 or No. 40.

## (3) Due From and Due to Other Funds

The details of interfund receivables and payables at June 30, 2006 are as follows:

Receivable Fund	Payable Fund	Amount
General	Special Revenue:	
	Management Levy	\$ 1,627
	Physical Plant and	
	Equipment Levy	18,386
	Enterprise:	
	School Nutrition	544
Special Revenue: Physical Plant and		
Equipment Levy	General	2,475
Capital Projects:		
Local Option Sales Tax	General	85
		\$ 23,117

#### (4) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2006 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Special Revenue: Physical Plant and Equipment Levy	\$ 6,992
Total		\$ 6,992

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

#### (5) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa School Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and monthly statements are provided regarding their cash balance, interest earnings, and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. N.A. is the trustee for the program. A summary of the District's participation in ISCAP at June 30, 2006 is as follows:

Series	Warrant Date	Final Warrant Maturity	In	vestments	Accrued Interest Receivable	Warrants Payable	Accrued Interest Payable
2005-06B	1/26/2006	1/26/2007	\$	157,548	3,164	157,000	2,770
2006-07A	6/28/2006	6/28/2007		338,529	105	339,000	84
Total			\$	496,077	3,269	496,000	2,854

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be

drawn, then the District must repay the outstanding withdrawal from its General Fund receipts. In addition, the District must make minimum warrant repayments on the 25<sup>th</sup> of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2006 is as follows:

Series	Balance Beginning of Year	Advances Received	Advances Repaid	Balance End of Year
2004-05B	\$ 20,000	_	20,000	-
2005-06A	, -	40,000	40,000	-
2005-06B		15,000	15,000	_
Total	\$ 20,000	55,000	75,000	-

The warrants bear an interest rate and the available proceeds of the warrants are invested at an interest rate as shown below:

	Interest	Interest
	Rates on	Rates on
Series	Warrants	Investments
2005-06A	4.000%	3.903%
2005-06B	4.500%	4.772%
2006-07A	4.500%	5.676%

## (6) Capital Assets

Capital assets activity for the year ended June 30, 2006 was as follows:

	Balance Beginning of Year		Increases	Decreases	Balance End of Year	
Governmental activities:						
Capital assets not being depreciated:						
Land		38,000	-	-	38,000	
Total capital assets not being depreciated		38,000	-	-	38,000	
Capital assets being depreciated:						
Buildings		285,834	-	-	285,834	
Improvements other than buildings		161,553	12,469	-	174,022	
Furniture and equipment		148,413	3,000	(4,660)	146,753	
Total capital assets being depreciated	_	595,800	15,469	(4,660)	606,609	
Less accumulated depreciation for:						
Buildings		206,781	4,294	-	211,075	
Improvements other than buildings		105,850	4,693	_	110,543	
Furniture and equipment		91,668	16,637	(4,660)	103,645	
Total accumulated depreciation		404,299	25,624	(4,660)	425,263	
Total capital assets being depreciated, net	_	191,501	(10,155)		181,346	
Governmental activities capital assets, net	_\$_	229,501	(10,155)	_	219,346	

	Balance Beginning of				Balance End of	
		Year	Increases	Decreases	Year	
Business type activities:						
Furniture and equipment	\$	35,785	-	-	35,785	
Less accumulated depreciation		30,452	711	÷	31,163	
Business type activities capital assets, net	\$	5,333	(711)		4,622	

Depreciation expense was charged to the following functions:

#### Government activities:

Instruction::		
Other	\$	429
Support services:		
Administration		518
Operation and maintenance of plant		1,398
Transportation		15,690
		18,035
Unallocated		7,589
Total depreciation expense - governmental activities	\$ 3	25,624
Business type activities:		
Food service operations	\$	711

# (7) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2006 are summarized as follows:

	E	Balance			Balance	Due
	В	eginning			End	Within
		of Year	Additions	Reductions	of Year	One Year
Capitalized lease obligations	\$	30,898	_	6,361	24,537	5,655
Total	_\$_	30,898	-	6,361	24,537	5,655

## Capitalized Lease Obligations

In fiscal year 2005, the District entered into a capital lease for the purchase of a bus. The bus has been capitalized at cost.

Future minimum lease payments for the capital lease commitment is as follows:

Year Ended- June 30	Amount
2007	\$ 6,992
2008	6,992
2009	6,992
2010	6,992
Total	27,968
Less amount attributable to interest	<u>3,431</u>
Present value of minimum lease payments	<u>\$24,537</u>

The interest rate on the capitalized lease is 5.45%, and is imputed based on the lessor's implicit rate of return.

## (8) Operating Lease Agreements

The District is leasing two copy machines for 60 months at \$689 per month. Future required payments are:

Year Ended	 mount
2007	\$ 8,273
2008	 3,566
Total	\$ 11,839

Total rent expense during the fiscal year on these agreements was \$8,131.

#### (9) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual covered payroll for the years ended June 30, 2006, 2005 and 2004. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2006, 2005, and 2004 were \$46,458, \$42,860, and \$49,521 respectively, equal to the required contributions for each year.

#### (10) Risk Management

Russell Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (11) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$64,714 for the year ended June 30, 2006 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

#### (12) Deficit Fund Balance

The General Fund had an unreserved, undesignated deficit balance of \$121,353 at June 30, 2006. The Special Revenue - Management Levy Fund had an unreserved, undesignated deficit balance of \$325 at June 30, 2006.

Required Supplementary Information

Russell Community School District

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Fund

Required Supplementary Information

Year ended June 30, 2006

Governmental	Proprietary	Total	Budgeted Amounts	Amounts	Final to Actual
Funds Actual	Funds Actual	Actual	Original	Final	Variance
\$ 832,744	21,622	854,366	741,004	741,004	113,362
89	•	89		1 (	89
1,084,468	918	1,085,386	1,113,950	1,113,950	(28,564)
2,056,624	61,280	2,117,904	2,041,554	2,041,554	76,350
1,335,714	•	1,335,714	1,102,391	1,300,000	(35,714)
502,573	•	502,573	467,075	575,000	72,42
152	65,178	65,330	61,233	125,000	29,67
98,829	•	98,829	152,511	2,000,000	1,901,171
1,937,268	65,178	2,002,446	1,783,210	4,000,000	755,766,1
119,356	(3,898)	115,458	258,344	(1,958,446)	2,073,904
•	,	•	•	,	•
119,356	(3,898)	115,458	258,344	(1,958,446)	2,073,904
47,020	23,565	70,585	46,297	46,297	24,288
\$ 166.376	19,667	186.043	304.641	(1912.149)	2.098.192

Total disbursements

Excess (deficiency) of receipts over (under) disbursements

Other financing sources, net

Support services
Non-instructional programs
Other expenditures

Total receipts

Intermediate sources

Local sources

Federal sources

Disbursements: Instruction

State sources

Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses

Balances beginning of year

Balances end of year

### Budgetary Comparison Schedule - Budget to GAAP Reconciliation

# Required Supplementary Information

Year ended June 30, 2006

	 Gov	ernmental Funds Accrual	S
	 Cash Basis	Adjust- ments	Modified Accrual Basis
Revenues	\$ 2,056,624	(32,191)	2,024,433
Expenditures	 1,937,268	(21,338)	1,915,930
Net	119,356	(10,853)	108,503
Other financing sources, net	-	-	-
Beginning fund balances	 47,020	(40,786)	6,234
Ending fund balances	\$ 166,376	(51,639)	114,737

		Pr	oprietary Fund	
			Enterprise	
			Accrual	
			Adjust-	Modified
	Ca	sh Basis	ments	Accrual Basis
Revenues	\$	61,280	4,080	65,360
Expenses		65,178	5,210	70,388
Net		(3,898)	(1,130)	(5,028)
Beginning net assets		23,565	10,927	34,492
Ending net assets	\$	19,667	9,797	29,464

#### Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2006

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted disbursements by \$2,216,790.

During the year ended June 30, 2006, disbursements in the instruction function exceeded the amounts budgeted.

Other Supplementary Information

Schedule 1

## Combining Balance Sheet Nonmajor Special Revenue Funds

June 30, 2006

		nagement Levy	Student Activity	Physical Plant and Equipment Levy	Total	
Assets						
Cash and pooled investments Receivables: Property tax:	\$	163	28,869	32,307	61,339	
Delinquent		1,139	_	265	1,404	
Succeeding year		45,000		19,058	64,058	
Due from other funds		-	_	2,475	2,475	
Due from other governments		-	-	15,354	15,354	
Total assets	\$	46,302	28,869	69,459	144,630	
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	-	1,080	3,274	4,354	
Due to other funds Deferred revenue:		1,627	-	18,386	20,013	
Succeeding year property tax		45,000	-	19,058	64,058	
Other		-	-	12,462	12,462	
Total liabilities		46,627	1,080	53,180	100,887	
Fund balances:						
Unreserved fund balances		(325)	27,789	16,279	43,743	
Total liabilities and fund balances	\$	46,302	28,869	69,459	144,630	

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Funds

Year ended June 30, 2006

		C.	:-1 D		Dala Garata	· .
		Sp	ecial Revenue	Physical	Debt Service	
				Plant and		
	Ma	nagement	Student	Equipment	_	
		Levy	Activity	Levy	Lease	Total
Revenues:						
Local sources:						
Local tax	\$	43,537	-	21,321	-	64,858
Other		-	56,343	13,803	-	70,146
State sources		-	-	8	-	8
Total revenues		43,537	56,343	35,132		135,012
Expenditures:						
Current:						
Instruction:						
Regular instruction		6,369	-	-	-	6,369
Special instruction		579	-	-	-	579
Other instruction		945	59,615	_	-	60,560
Support services:						
Student services		65	-	-	_	65
Instructional staff services		143	-	-	_	143
Administration services		6,636	-	-	-	6,636
Operation and maintenance of plant services		16,526	_	3,000	-	19,526
Transportation services		4,502	_	· •	_	4,502
Non-instructional programs		152	_	-	_	152
Other expenditures:						
Facilities acquisition		_	_	25,836	•	25,836
Long-term debt:				25,000		25,650
Principal		_	-	-	6,361	6,361
Interest charges		_	_	_	631	631
Total expenditures		35,917	59,615	28,836	6,992	131,360
Excess (deficiency) of revenues over						
(under) expenditures		7,620	(3,272)	6,296	(6,992)	3,652
Other financing sources (uses):						
Operating transfers in					6,992	( 003
Operating transfers out		-	-	(6,992)	0,992	6,992
Total other financing sources (uses)			-	(6,992)		(6,992)
Total other Intalients sources (uses)		<u>-</u>	<del>-</del>	(0,992)	6,992	
Excess (deficiency) of revenues and other financing						
sources over (under) expenditures and other						
financing uses		7,620	(3,272)	(696)	-	3,652
Fund balances beginning of year		(7,945)	31,061	16,975	-	40,091
Fund balances end of year	\$	(325)	27,789	16,279		43,743

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2006

		alance inning of			Balance
Account	_	Year	Revenues	Expenditures	End of Year
Foreign Language	\$	1,312	_	_	1,312
All School Sports		2,058	15,609	17,409	258
Prom Gifts		797	2,844	2,499	1,142
Drama		868	•		868
Annual		1,364	284	2,505	(857)
Music		755	23	69	709
Drill Team		522	1,102	936	688
Cheerleaders		422	456	95	783
Concessions		1,856	11,241	10,954	2,143
Pop Machine		9,926	8,572	8,035	10,463
Student Activities		2,568	3,148	4,420	1,296
FFA		2,600	-	-	2,600
FCCLA		212	-	-	212
Beta		24	-	_	24
Class of 2012		-	5	-	5
Class of 2011		5	5	-	10
Class of 2010		15	107	51	71
Class of 2009		24	670	-	694
Class of 2008		812	1,047	-	1,859
Class of 2007		940	2,935	2,870	1,005
Class of 2006		958	5,577	6,535	-
Class of 2005		267	-	267	-
Student Council		810	75	603	282
Pre-school/H.S.		650	2,151	2,354	447
Q.S.P.		1,296	492	13	1,775
Total	\$	31,061	56,343	59,615	27,789

# Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

For the Last Four Years

	Modified Accrual Basis						
		2006	2005	2004	2003		
Revenues:		2000	2003	2004	2005		
Local sources:							
Local tax	\$	698,970	678,153	586,106	554,080		
Tuition		33,870	26,085	47,546	79,995		
Other		100,427	84,061	81,260	99,227		
Intermediate sources		68	2,000	-	•		
State sources		1,051,754	883,945	773,593	988,438		
Federal sources		139,344	208,968	107,130	112,411		
Total	\$	2,024,433	1,883,212	1,595,635	1,834,151		
Expenditures:							
Instruction:							
Regular instruction	\$	911,176	915,992	772,138	878,210		
Special instruction		163,978	96,436	208,467	157,733		
Other instruction		258,849	259,563	162,770	192,472		
Support services:							
Student services		12,166	26,319	9,715	2,658		
Instructional staff services		37,538	29,070	33,751	21,264		
Administration services		241,464	218,565	278,527	263,173		
Operation and maintenance of plant services		149,593	141,531	159,729	133,497		
Transportation services		43,472	63,942	38,300	116,460		
Non-instructional programs		152	291	2,771	93		
Other expenditures:							
Facilities acquisition		25,836	11,004	-	-		
Long-term debt:							
Principal		6,361	18,267	15,843	17,586		
Interest and other charges		631	1,761	2,865	1,883		
AEA flowthrough		64,714	57,370	58,119	62,990		
Total	\$	1,915,930	1,840,111	1,742,995	1,848,019		

#### PEAK & GERDES, LLP CERTIFIED PUBLIC ACCOUNTANTS 1051 OFFICE PARK ROAD WEST DES MOINES, 10WA 50265

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance
with Government Auditing Standards

To the Board of Education of Russell Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Russell Community School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated August 4, 2006. We conducted our audit in accordance with U. S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Russell Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Russell Community School District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe items I-A-06 and I-B-06 are material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Russell Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Russell Community School District and other parties to whom Russell Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Russell Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Peak & Gerdes, LLP Certified Public Accountants

August 4, 2006

#### Schedule of Findings

Year ended June 30, 2006

#### Part I: Findings Related to the Financial Statements:

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were reported.

I-A-06

#### REPORTABLE CONDITIONS:

<u>Segregation of Duties</u> - One important aspect of internal accounting control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Cash receipts are issued and bank deposits are prepared by the same person. In addition, one employee processes the invoices, prepares the checks, posts accounting records, and signs the checks.

<u>Recommendation</u> - We realize that it is difficult to segregate duties with a limited number of office employees. However, the District should continue to review its operating procedures to obtain maximum control possible under the circumstances.

<u>Response</u> - We will continue to investigate alternatives; however, due to the small size of our District segregation of duties is difficult.

Conclusion - Response accepted.

I-B-06

Bank Reconciliations - The District performs bank reconciliations for all bank accounts. However, some transactions were either not recorded or were incorrectly recorded on the computerized general ledger. Since the reconciled bank balance is not compared to the book balance as recorded on the computerized general ledger,

these differences were not detected by the District.

<u>Recommendation</u> - The District should reconcile, on a monthly basis, the bank balance to the book balance as recorded on the computerized general ledger, and any differences should be investigated in a timely manner.

Response - We will review this situation and take appropriate action as necessary.

#### Schedule of Findings

Year ended June 30, 2006

#### Part II: Other Findings Related to Statutory Reporting:

II-A-06 Certified Budget - Disbursements for the year ended June 30, 2006 exceeded the amended certified budget amounts in the instruction function. The beginning disbursement balances by functions on the amended budget did not agree with the ending disbursement balances by functions on the original budget.

Recommendation – The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed the budget. The District should implement procedures to ensure the beginning balances on the amended budget agree with the ending balances on the original budget

Response – We will implement these recommendations.

Conclusion - Response accepted.

- II-B-06 Questionable Disbursements No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- II-C-06 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- II-D-06 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- II-E-06 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-F-06 Board Minutes Some transactions requiring Board approval had not been approved by the Board. Some invoices were not published in the newspaper as required by Chapters 279.29 and 279.35 of the Code of Iowa.

<u>Recommendation</u> – All expenditures should be approved by the Board and all invoices published to ensure compliance with the Code of Iowa.

Response – We will implement this recommendation.

#### Schedule of Findings

#### Year ended June 30, 2006

II-G-06

Certified Enrollment – The number of basic resident students reported to the Iowa
Department of Education on line 7 of the Certified Enrollment Certification Form for
September 2005 was understated by 1 student. In addition, the number of students reported
on line 8 of this form was overstated by 1 student and line 12 was overstated by .72.

<u>Recommendation</u> – The District should contact the Iowa Department of Education and the Department of Management to resolve this matter.

<u>Response</u> – We will contact the Iowa Department of Education and the Department of Management.

Conclusion - Response accepted.

- II-H-06 Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policies were noted.
- II-I-06 Certified Annual Report The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
- II-J-06

  Payroll In some cases, the District was unable to locate written authorization for payroll deductions. I-9's were either incomplete or not available on some employees. Instances were noted where there was no written authorization for rate of pay, or signed employment contracts. Some non-exempt employees are not required to keep timesheets. In some cases it is unclear if the teachers were paid the correct compensation based on their level of education and experience.

Recommendation – The District should implement procedures to ensure written authorization is obtained for all payroll deductions, and that I-9's are complete for all applicable employees. Written authorization should exist for all employee rates of pay. Also, all employees should have signed employment contracts. All non-exempt employees should be required to keep timesheets. In addition, procedures should be implemented to ensure teachers are correctly paid pursuant to the teacher master contract based on their level of education and experience.

Response - We will make changes as necessary.

Conclusion - Response accepted.

II-K-06 Financial Condition – The General Fund and Special Revenue - Management Levy Funds had unreserved, undesignated deficit fund balances of \$121,353 and \$325 at June 30, 2006, respectively. One student activity account had a deficit balance at June 30, 2006.

<u>Recommendation</u> - The District should continue to monitor the General Fund, the Special Revenue - Management Levy Fund and the student activity account and investigate alternatives to eliminate the deficits.

Response - We will continue to monitor the General Fund and Special Revenue - Management Levy Fund. Procedures have been implemented to increase revenues and decrease expenditures. We will also investigate alternatives to eliminate the deficit in the student activity account.

#### Schedule of Findings

#### Year ended June 30, 2006

II-L-06 <u>Disbursements</u> – For invoices paid prior to the board meeting, the District's board policy and the Code of Iowa requires approval by the Board President prior to payment. However, we noted an instance where this approval was not documented.

<u>Recommendation</u> – The Board President should approve all bills paid prior to the Board meeting, and this approval should be documented.

Response – We will review this area and take action as necessary.

Conclusion - Response accepted.

II-M-06 Transfers – As of June 30, 2006, various transfers are required to be made as documented in note 3 of the notes to financial statements.

Recommendation - The District make the transfers as noted.

<u>Response</u> – We will implement the recommendation.

<u>Conclusion</u> – Response accepted.

II-N-06 Property Sales – The District sold a vehicle during the fiscal year. Chapter 297.22 of the Code of Iowa requires that property for sale by the District must be advertised by at least one insertion each week, for two consecutive weeks, in a newspaper having general circulation in the District. We noted that this procedure was not performed.

<u>Recommendation</u> – The District follow the Code of Iowa requirements in regards to the disposition of property.

Response – We will implement this recommendation.

<u>Conclusion</u> – Response accepted.

II-O-06 <u>Disbursement Tracking</u> – The District's software system does not keep track of all the costs associated with the Early Intervention Block Grant program and Teacher Quality program. The Department of Education requires a separate accounting for those funds.

<u>Recommendation</u> – The District implement procedures to ensure a separate accounting on the software system is maintained on the above programs.

<u>Response</u> – We will implement this recommendation.

#### Schedule of Findings

#### Year ended June 30, 2006

II-P-06

Receipts – There is not a consistent reconciliation between the dollar value of admission tickets used for athletic events and the amount of money collected from admission sales. As of June 30, 2006, the District was earning interest at a rate of .25% on a balance of approximately \$160,000 in the Schoolhouse Fund bank account. Current interest rates on savings accounts are at least 4% or higher.

Recommendation – The District implement procedures to ensure there is a reconciliation between the dollar value of admission tickets used and the related amount of money collected from admission sales. Any material differences should be investigated. In addition, to earn more bank interest, the District should consider investing excess funds in higher yielding investments.

 $\underline{Response}-We\ will\ review\ the\ above\ and\ take\ appropriate\ action.$ 

<u>Conclusion</u> – Response accepted.